COMMONWEALTH OF PENNSYLVANIA

GAMING CONTROL BOARD

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PUBLIC HEARING

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BEFORE: GREGORY C. FAJT, CHAIRMAN

Raymond S. Angeli, Jeffrey W. Coy, James B.

Ginty, Kenneth T. McCabe, Gary A. Sojka,

Kenneth I. Trujillo

HEARING: Thursday, July 29, 2010, 9:00 a.m.

LOCATION: North Office Building

Hearing Room 1

401 North Street

Harrisburg, PA 17120

WITNESSES: None Present

Reporter: Kenneth D. O'Hearn

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| | | | | 3 |
|----|--------------------------|-----|---|-----|
| 1 | I N D E X | | | J |
| 2 | | | | |
| 3 | OPENING REMARKS | | | |
| 4 | By Chairman Fajt | 4 | _ | 6 |
| 5 | PRESENTATION | | | |
| 6 | By Attorney Jacoby | 6 | _ | 21 |
| 7 | By Attorney Miller | 21 | _ | 24 |
| 8 | DISCUSSION AMONG PARTIES | 24 | - | 28 |
| 9 | QUESTIONS BY THE BOARD | 29 | _ | 5 4 |
| 10 | QUESTIONS BY THE CHAIR | 5 4 | - | 58 |
| 11 | | | | |
| 12 | | | | |
| 13 | | | | |
| 14 | | | | |
| 15 | | | | |
| 16 | | | | |
| 17 | | | | |
| 18 | | | | |
| 19 | | | | |
| 20 | | | | |
| 21 | | | | |
| 22 | | | | |
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| 24 | | | | |
| 25 | | | | |
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PROCEEDINGS

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CHAIRMAN:

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My name is Greq Fajt. I'm the Chairman of the Gaming Control Board. And as our first order of business, I'd just like to ask everybody to please turn off your cell phones, Blackberries and PDAs. They tend to interfere with our communication system here. And I will lead by example, as soon as I can figure this out, turn mine off. There you go.

The full Board is present. I call today's meeting to order. As the first order of business, please join me in the Pledge of Allegiance. PLEDGE OF ALLEGIANCE RECITED

CHAIRMAN:

We have two items before the Board today by way of public hearing which will take place prior to our public meeting. These public hearings pertain first to Philadelphia Entertainment and Development Partners, which is known as Foxwoods. Their matter is 21 regarding a Motion for Reconsideration of the Order of the Office of Hearings and Appeals (OHA) dated June 30.

And the second hearing is a Petition for Relief from the Table Games Manufacturing Licensing

1 Requirement, or in the Alternative, a Reduction of the Manufacturer License --- or in the Alternative, for a Reduction of Manufacturer Licensing Fee which was filed by U.S. Playing Cards.

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For each matter we will hear from each entity as well as the Office of Enforcement Counsel (OEC). The Board will then be given the opportunity to ask questions of the parties and any witnesses.

At the conclusion of all of that the Board will then take a recess to conduct quasijudicial deliberations on these matters before returning to conduct our regularly scheduled meeting.

Having explained all that, I see that we have the representatives from Philadelphia Entertainment. Prior to your presentation could all the witnesses presenting evidence from either Philadelphia Entertainment or the OEC please stand and be sworn in? All lawyers, okay? Just for the sake of the public, a lawyer does not need to be sworn in for a proceeding. They are already assumed to be sworn in to tell the truth. I also ask that ---. Notice the lawyers on the panel are laughing at that. But as I was saying, and I thought I was sending up a softball, and thank you for getting that. I'd also ask that the people speaking today please state and spell your name

1 for the stenographer before you start. And with that, 2 Philadelphia Entertainment, you may begin.

ATTORNEY JACOBY:

Good morning, Mr. Chairman, my name is
Fred Jacoby from Cozen and O'Connor. I represent
Philadelphia Entertainment and Development Partners,
LP, sometimes referred to as PEDP or Foxwoods. Mr.
Graci, introduce yourself.

ATTORNEY GRACI:

Good morning, Mr. Chairman and members of the Board. Robert Graci, G-R-A-C-I, co-Counsel for Philadelphia Entertainment Development Partners, LP.

ATTORNEY JACOBY:

Mr. Chairman, in addition, sitting on my right is Barbara Melvin, who is a paralegal with the firm Cozen O'Connor.

CHAIRMAN:

You may begin.

ATTORNEY JACOBY:

Begin?

CHAIRMAN:

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ATTORNEY JACOBY:

Good morning, Mr. Chairman and the
members of the Board. We're here today for a hearing

with respect to the Emergency Petition filed by PEDP in response to an Order issued June 30, 2010 by the Director, in which she refused to forward our Appeal from the Discovery Order issued June 18, 2010 to the Board. And we're using a PowerPoint today just because there are a lot of dates involved and wanted to have the Board to have the benefit of it.

In her Order of June 30th, the basis for the Presiding Officer, the Director, not to forward this matter to the Board, was the language cited on the screen, primarily the word that's emphasized during. The Director concluded that because rulings of a Presiding Officer may not be appealed during the course of the hearing or conference except for in extraordinary circumstances when a proposition by the court is necessary, she felt that this Board should not be entitled to hear the appeal we initially filed from her Order of June 18th.

We disagree with her interpretation of the regulation. I believe the clear meaning of that regulation, which is worthwhile, is that during a hearing you would expect the Presiding Officer to deal with issues that come up during that hearing or conference, certainly after a discovery conference is concluded by a number of days, a week or more, or when

a hearing is over, and where there was no hearing.

It's a matter that should have been referred to this

Board. We therefore filed our Emergency Petition.

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Now, as if the Board doesn't know, the complaint filed against us on April 29, 2010 by OEC contained four counts that we've not met certain reporting conditions set forth in the Order of September 1st, that we've not maintained undefined suitability requirements, that we were unable to open May 29, 2011, and we were no longer suitable and/or financially fit.

Now these are serious allegations. Our client, in addition to all the other monies it's spent and probably aggregate, including the fee of about \$100 million, paid the fee for the license. We can have an intellectual discussion here about whether it's a property right or entitlement or whatever. But at the end of the day my client is still entitled to due process.

And due process doesn't just extend to the conduct of these hearings, and due process extends to the discovery process. And we're entitled to have full and fair notes of the claims and full and fair opportunity to be heard. We're rightfully --- and I won't go into too much detail today because that's not

an issue before you today. And the only reason I will go into it today is only because we're sitting here on July 29th, the Discovery Order issued June 18th expires tomorrow. And I assume that as part of your consideration you'll want to know, well, what's left to be done, Mr. Jacoby? So without getting involved in a lot of issues, I may refer to it, but you'll have to indulge me. And I appreciate it.

Now, every time we have a discussion, whether it's looking at an Order we get from the Presiding Officer or from OEC, we're told one of two things. We're told you have no right to discovery, or that your discovery is limited. And that seems to be the panacea for anything we ask for.

Now, I think what's important is if the Board's regulations establish a right to discovery. And I think it's important also that you look at the Order issued June 18, 2010, the Board --- even the Director gave us rights to discovery. Now this is a particularly big problem because, as opposed to other matters, this is the first time to my knowledge, and I wouldn't know it from discovery because I can't get any, that the Board has ever considered bringing an Action for Revocation based upon lack of suitability or financial fitness. And regretfully, it processes

in our mind the result to us is the denial of due I know those words sound like, you know, they're attack words, but they're not meant to be 3 attack words. I think the Board wants to conduct a full and fair hearing. We want to participate in a full and fair hearing, and that's what we're asking. So that when we get done with that hearing or those hearings, if and when there are appeals, there may or may not be, at least there's a fair and balanced 10 record as opposed to just an outcome based on no record at all because we've been denied access to any 11 12 of these.

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Now, the Board's regulations provide in 58 Pa. Code 493a.11(a)(2) that the party may request discovery by one or more of the following methods, which are listed. And those are the methods that we've attempted to implement without success. It was attempted exiguously. And every time there's a denial, whether it's an objection by OEC or a denial by the record or Presiding Officer, we try to promptly file a motion. We're not trying to delay the hearings. We're only trying to get due process and trying to get reasonable discovery. And I think that's an important tenant for you to appreciate this.

Paragraph three of the Discovery Order

issued June 18th is to simply provide all discovery 1 requests in the form of interrogatories, production of 3 documents or things, or requests for admissions will be responded to by the receiving party within ten business days of the day of service of the document. Again, not only does the Board regulations provide for discovery, but the Order contemplates discovery. it's difficult for us to understand each time we make a reasonable request in our minds for discovery we're 10 told, you know, you're lucky we even let you do what you're doing because there is no right to discovery. 11 And by the way, if there is a right, which don't 12 necessarily admit, it's limited. I don't see that 13 14 either in the regulations or the Discovery Order.

Now this is important, and I think it's a keystone of our problem, having --- the Board having agreed to regulations as they're going to be discovery. And frankly, the Discovery Order provided for discovery that requires, at that point, that there be due process and fundamental fairness. If there was a prohibition of discovery by regulation, I wouldn't be here today. I'd be maybe one day challenging the regulations, whether they're valid, but I wouldn't be here today. But that's not what we have here. We have specific regulations that say you have the right

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to discovery. You have the Order saying you have the right to discovery, and whatever discovery we get ---3 frankly, the only discovery we've had from OEC is when they've given us our own documents back. Now, they also gave us a statement under oath taken of Mr. Moles after the complaint was filed.

ATTORNEY MILLER:

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I'm going to object at this point. we here to discuss the motion or are we here to discuss PEDP's complaints in the discovery procedure so far? I think they filed a motion --- at least, 12 this type of a petition, that's what's before the Board, and they should argue the petition on that provision.

CHAIRMAN:

I'm going to give Mr. Jacoby a little leeway on this, but thank you --- proceed expeditiously.

ATTORNEY JACOBY:

I'll try to.

CHAIRMAN:

Thank you.

ATTORNEY JACOBY:

I'll try to move along. But a response 25 is what I said previously, we're sitting here on July 29th, and the order --- the Discovery Order is from
--- discovery concludes tomorrow, and I'm trying to
explain what we have left to do. It's not just, well,
you're done tomorrow, what's the problem?

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This is a timeline of the events. The Consent Agreement was executed by us on the 28th. It was rejected the next day, the 29th. That afternoon, probably within minutes of the rejection, the complaint was filed. We filed an unopposed Motion to Extend the time to respond. It was denied. Because of the fact that we had no choice and we didn't have a say, we worked 24/7 and filed our Answer and filed some other motions, another one of which is before this Board. And I think the Board consolidated it with the hearing that we're going to have on our complaint, that's our Motion to Extend Time, Mr. Chairman.

Now, on June 1st, the day we filed our action, the very first day we asked for a discovery conference, we got an Order scheduling the conference on the 11th. And the Order says, be prepared to set a schedule as well as discuss any other issues.

Which we were prepared. We attended that conference, which was on the 17th.

Now, at the conference, without any

discussion as to what our discovery needs were, when
you walked in there you were told you have 25 business
days for discovery. No discussion. What you need,
how many depositions, who do you want deposed, things
like that. We told the Presiding Officer this is the
summertime, you have July 4th holiday, you have people
on vacations and things like that, there's logistics
that was of moment. And at the time, she said to us,
that's not negotiable. She did say, perhaps if we
were making some progress at the end of July, we might
get another week.

This is important, at the discovery conference it was indicated that the reason why the discovery had to conclude by the end of this month was Pa. Code 491a.8(h), and that's cited below, which says the hearings will be scheduled by the OHA, except for hearings under 441a. And she said, look, the indication was the hearings had to start within 90 days. Well, I'd first of all tell you that the 90 days expired yesterday, in the first instance. The complaint was filed, the act was commenced April 29th, so I'm not sure what the basis for that is.

But that was the sole basis for saying you got to be done by July 30th. It had nothing to do with what we wanted to discuss with her. As I said,

they only provide for 25 business days. More importantly, the 21st of June, when I filed a motion 3 and conference, there was 16 days there. Now, if the Hearing Officer intended to implement this regulation it would strike me that that could've been done relatively quickly. The conference was scheduled --it was a half an hour, it was more than it was. lost 16 days of discovery. We then filed our Motion to Petition, appealing it, which she denied, refusing 10 the Board to --- she concluded that she did not have to forward any matters to you folks until after the 11 12 merits hearing on the complaint.

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And this is a quote I read to you before, in which the Presiding Officer made about the appeal during the course of the hearing or conference, which we believe is applicable. As I said before, it's not issued during the course of the hearing or conference. More importantly, the general rules provide for prompt right of appeal from actions of subordinate acting under authority delegated by the Board. Ms. Lloyd was in that capacity and that Order should have been referred to you quite a while ago rather than on July 29 when we're now hearing this Order.

We then filed a Petition for 25 Reconsideration and this hearing was scheduled. appeal is not moot, as I said to you before. Even
though tomorrow is the last day of that Discovery
Order, we've been forced to litigate our right,
frankly, from the start to take discovery. We had to
file a number of motions, and we'll enumerate them
briefly below. And, in fact, right now there's
another appeal pending before you folks with respect
to another Order. And there is a motion from which we
just got an Answer to yesterday at four o'clock.

ATTORNEY MILLER:

At this point ---.

CHAIRMAN:

No, no, that's fine. Go ahead.

ATTORNEY MILLER:

getting into the details of the discovery process here in front of the ultimate Triers of Fact. I believe it's improper. And at one point during the discovery process PEDP requested that the items produced and discussed in discovery be confidential, we didn't object to that. And in fact, the Hearing Officer and the Director of Hearings and Appeals ruled that items of discovery and points of discussion in discovery are confidential. For PEDP to bring those items to the attention of the Board, who will ultimately be the

Trier of Fact in this case, I believe is improper and I object to it.

CHAIRMAN:

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Mr. Miller, I understand your objection. You will get your chance in a couple of minutes. I'm going to overrule the objection. But Mr. Jacoby, again, please bring this matter to a conclusion.

ATTORNEY JACOBY:

9 This is just a timeline to get appreciation for the discovery process. And you can 10 see we filed the Request for Discovery promptly the 11 day of the discovery conference. There were 12 13 boilerplate objections for purposes of --- this is 14 important again, Mr. Chairman, because these things 15 have to be done. There's an appeal pending before you on these issues, frankly, that's not being heard 16 17 today. And plus, we anticipate probably two more motions will be subject to an appeal in the timeliness 18 and responsive order. And I'll move on at the 19 20 direction of the Chairman.

I know that the Board at this point --we had tried to ask you for a subpoena to the Board
for certain records. That request was denied. We
asked the Board the opportunity to take a deposition
of Mr. Pitre and the investigative agent in the

Western Region, that was denied. We thought we were going to take the depositions of two investigative agents yesterday, that had been agreed until Tuesday afternoon at about ---.

ATTORNEY MILLER:

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14 minute.

Again, Mr. Chairman, I must object. He's getting into details of discovery upon which there are many disagreements and have been disagreements all along. And again, bringing things to the Trier of Fact is an attempt to prejudice the Trier of Fact against the opponent, and I object.

CHAIRMAN:

Mr. Miller, you'll get your chance in a

ATTORNEY JACOBY:

I'm almost done, Mr. Chairman.

CHAIRMAN:

Thank you.

ATTORNEY JACOBY:

I'm trying to go through the details.

Very quickly, the reason why we need this discovery is because, number one, obviously our license is at stake and there's really no guidance. You know, we wanted to find out what happened with PITG as an example, and I won't go into any details. We weren't allowed to

get basic information and questions answered. 1 we're trying to do is understand as an example what are the guidelines by which OEC and perhaps the Board 3 are deciding this suitability. We need to defend ourselves, whatever the orders come down, the orders saying, you know, it's not relevant to the charges of the complaint. If I remember the law correctly, the law is --- first of all, is also an issue of whether it leads to the discovery of admissible evidence. 10 more importantly it deals with our defenses, too. There's no reference to our defense in the Answer, 11 it's only you don't need that for the complaint. 12 13 we need to defend ourselves. I still think this might be recognized as due process. 14

We're here today, basically, to ask number one, that the discovery deadline be extended. The reason we're doing it, and I won't go into details, because first of all, we haven't completed discovery. Number two, there's a pending appeal before you that has not been scheduled for hearing. We anticipate there'll be at least two more appeals. There was an order issued four o'clock last night and we'll file an appeal today. And there's one other motion still pending that hasn't been responded to. We suspect it will be denied and we'll appeal that.

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We think, in addition to all the other arguments we have, as we said to the Board before, the Board has authority to extend deadlines before for cause shown. And we believe we've acted promptly, we've acted fairly, we've acted in a manner consist with jurisprudence. And reasonable people may disagree, but at the end of the day, we're the ones who suffer the penalty for the absence of having reasonable discovery, where we could lose a \$100 million investment at this point. We would lose a license that we worked hard to get and we're trying to retain.

We're here for two purposes. Number one, we just want our day in court. We want a chance to defend ourselves. And number two, we continue to believe in --- and I'm tired of making promises to the Board where I can't control the negotiations of third parties over which I have no control. But we have every expectation based upon what is done this morning that we should be submitting a proposed arrangement to the Board next week some time. All we're asking for is our day in court, with the right to defend ourselves. Our clients are entitled to it no matter how much people criticize what they've done or failed to do. Even the most heinous criminal gets some level

of due process, and that's what we're asking for here. Thank you.

CHAIRMAN:

Thank you. OEC?

ATTORNEY MILLER:

Thank you, Mr. Chairman. I'm Dale

Miller, Deputy Chief Enforcement Counsel for the

Eastern Region of the OEC. It's D-A-L-E, M-I-L-L-E-R.

And I'm here on behalf of the OEC.

Mr. Chairman, number one, the OEC doesn't believe that this petition is properly before you for several reasons. Number one, it's entitled a petition, and a petition under our regulations --- when a petition is filed, the other party has 30 days to respond, and 30 days haven't elapsed since the time the petition was filed, and therefore, it's improperly before you and it's not right.

The second reason is the Board should not be hearing this petition because it was not referred to you by the Presiding Officer in this case, who's the Director of the OHA. PEDP cites a regulation which is not a --- or excuse me, cites a provision in the administrative code that's not controlling in this case. The controlling citation is the one that the Director cited in her Denial of the original petition

--- or excuse me, the original request to overturn the Discovery Order. And that is our own regulation that says that in the course of a hearing or conference, a matter should not be referred to the Board, or need not be referred to the Board except under extraordinary circumstances.

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And as I listened to Mr. Jacoby, I didn't hear the words extraordinary stated one time, because this isn't an extraordinary circumstance. And the 10 Director of Hearings and Appeals was appointed to preside over this matter and did, in fact, preside in 11 a discovery conference which we maintain continues 12 13 throughout the discovery process. She was in control 14 of the entire matter. What PEDP is doing is trying to 15 ask the Board to reconsider the decision that the Board never made. The decision was made by the 16 17 Director of Hearings and Appeals, only she can reconsider the decision. And she, in fact, did deny 18 it. She did not refer the matter to the Board because 19 20 it was not, in her opinion, an extraordinary 21 circumstance which required referral to the Board. 22 PEDP tries to get around that by citing a provision in 23 the administrative code which allows an appeal from the decision of a staff officer in the agency, can be 24 25 referred to the agency head, that's not what we have

here. If the Director of Hearings and Appeals has said to PEDP, you can't come into my building this morning, I think that can be referred to the Board.

Well, if I'm the Director of Hearings and Appeals conducting a conference or a hearing and makes a decisions that's not agreeable to one or the other parties, they can't immediately appeal that decision to the Board. It can create chaos.

In this case, PEDP argues that the 9 10 conference was over and that, therefore, the matter must be referred to the Board. OEC's position is the 11 conference isn't over until the discovery's over. 12 13 Well, either side, if they had a disagreement, can ask 14 for a --- ask the matter to be considered by the 15 Director of the OHA. In fact, Mr. Jacoby said that during the initial discovery conference the Director 16 17 said, hey, you guys are getting towards the end of the 18 45 days for discovery, you're making progress and you 19 need more time, give me a call. Nobody's done that. 20 Instead PEDP tries to get this matter in front of the 21 Board in an improper way in order to appeal the 22 decision of the Board and waste more time.

Now, I will tell you, discovery, as of today, is not complete, I'll be honest about that. We have several more things to do and I have no doubt

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that one party or the other may go to the Director of Hearings and Appeals and ask for guidance on that issue and she will give it. But this matter should remain in her hands. It has no right to be in front of the Triers of Fact at this point and, in fact, has no right to be in front of the Triers of Fact at any point until the hearing is set. And for those reasons, we oppose this motion. Thank you.

ATTORNEY JACOBY:

May I respond briefly?

CHAIRMAN:

You may.

ATTORNEY JACOBY:

Thank you. I'm troubled by what Mr.

Miller said from the standpoint that they have yet to have an opportunity to respond to the Emergency

Petition before you. It's troubling because we had tried to be cognizant of the deadline to file pleadings, motions, petitions promptly because we're trying to work within this deadline. So it's a little disturbing to me to hear on July 29th that, you know, the reason why we're --- even though this hearing's been scheduled for weeks, I believe, that they have yet had an opportunity to respond to the petition.

They didn't respond to the appeal we took initially

from the Discovery Order, they didn't file a response.

 $2\mid$ The Director ruled without any further response.

There's no reason to believe that, frankly, they'll respond, but more importantly it's a matter of equity, yeah, we only had X number of days to get a discovery.

It's just troubling to hear that today.

Number two, we disagree about the code, but more importantly, looking at the literal wording of the Discovery Order, she provided for discovery, for discovery we're engaged in. There's no limitation there. But once you provide for discovery, I think the rules of due process have to kick in.

Of course they're extending --- she decided there weren't any when she ruled. But more importantly, she ruled that because of that word during, and I suggest to you that that's just not the right --- and that's not in front of this Board today. Because of the word during, you didn't get a right to hear that petition we filed for the appeal. And you should have. And that's why we're here today, not to meet with anyone but the Director. I don't think the Director had the right to stall that weeks ago had the Director --- and we had to wait until the 29th to be speaking with you. Discovery is not complete, Mr. Miller is correct. We'll be glad to --- but we, at

1 this point, given the scheduling of this hearing and given the issue and the jurisdiction of the Director 3 as to the orders in the Discovery Order of --- sorry, excuse me, June 18th, 2010. Or pardon me, that's before you folks. I wasn't about to pick up the phone and call Ms. Lloyd at that point when I had this hearing today which will decide whether she really had the authority to decide whether we should have had more time in the first place. And those are the 10 reasons, not because we're playing fast and loose with the Board, with Mr. Miller, with OEC or with anything 11 12 else. Thank you. 13 CHAIRMAN: 14 Thank you. Any other comments from OEC? 15 ATTORNEY MILLER: No, sir. 16 17 CHAIRMAN: 18 Ouestions? Comments? 19 ATTORNEY JACOBY: 20 We want to move into evidence the PowerPoint. 21 22 CHAIRMAN: 23 So moved. 24 ATTORNEY MILLER: 25 That's the first time we saw the

PowerPoint. We haven't had a chance to review it other than seeing it here.

ATTORNEY PITRE:

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I'd also like to add with regard to the PowerPoint, the motion's filed, the petition's filed, the Order, they all speak for themselves. That PowerPoint is so prejudicial I can't even imagine that it can be placed into the record.

ATTORNEY JACOBY:

10 If I had known that we're going to take the position I would have asked you to indulge me 11 more. I'd have created more of a record. This is 12 merely a PowerPoint, it is what it is. It's our 13 14 contention, it's not an admission of fact by them. 15 I'll admit that they haven't made any defenses by not responding to it. But it is what it is, Mr. Chairman. 16 17 And I've tried to move this as quickly as possible, otherwise I would've gone through each panel slide 18 with you on the record. And that's why I didn't. I'd 19 2.0 asked the Board to consider that issue, and allow me 21 to admit it with the qualification that they preserve 22 any rights, they don't admit anything, there's no waiver of defenses. 23

CHAIRMAN:

Mr. Pitre?

ATTORNEY PITRE:

We would have taken our time and objected to every page of that PowerPoint being presented to the Board today.

CHAIRMAN:

I'm going to allow the admission only because as I heard Counsel stating, and Counsel, you correct me if I'm wrong, but that you admit on the record that they have not had a chance to review it, 10 they have not had a chance to object to it. And any objections they make will also be allowed. Am I correct in my statement?

ATTORNEY JACOBY:

Allowed if this is used at some future

15 time?

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CHAIRMAN:

17 Correct.

18 ATTORNEY JACOBY:

That's right.

CHAIRMAN:

Thank you. Any questions from the Board?

MR. TRUJILLO:

23 Mr. Chairman?

CHAIRMAN:

25 Yes?

MR. TRUJILLO:

I have a few questions.

CHAIRMAN:

Yes, Mr. Trujillo.

MR. TRUJILLO:

Mr. Jacoby, I guess what I'd like to start with is the --- what exactly do you want this Board to do?

ATTORNEY JACOBY:

Today?

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MR. TRUJILLO:

Today.

ATTORNEY JACOBY:

Today, what I'd like you to do is to rule that we should have additional time to conduct and complete discovery. At the end of the day, that's the only issue specifically before the Board.

MR. TRUJILLO:

And so as I review the June 18th Order, what I'd like you to do is get that in front of you if you would, please. I'd like you to tell me because, as I read your petition --- you're Emergency Petition in the nature of this appeal of that order, I believe 24 you ask for us to overturn the Order. What I want to 25 know is what part of that Order do you want

overturned, the entire thing?

2 <u>ATTORNEY JACOBY:</u>

I'm trying to get the right petition here
in front of me. Here it is.

OFF RECORD DISCUSSION

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ATTORNEY JACOBY:

7 One thing I'm asking the Board to do today is to extend the time for the conduct of discovery, the deadline is tomorrow. We believe that 10 that is not sufficient time to conduct discovery. I'm looking at my proposed order that is attached to my 11 petition, Commissioner. And in that I said all 12 13 discovery be completed by October 30, 2010. And I 14 also submitted for two reasons, one, there is 15 additional discovery. And there is a pending appeal on substantive issues, and I believe there will be two 16 17 more. And that is the relief I'm asking, the proposed order be submitted with this petition. 18

MR. TRUJILLO:

All right. So as I understand then as to the June 18th, 2010 Order, your objection is simply that it ought to be completed by Friday, July 30th, 2010 and that that should be extended by the Board until October 2010?

ATTORNEY JACOBY:

October 30th, 2010 correct.

MR. TRUJILLO:

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Mr. Jacoby, this Order was entered on June 18, 2010, what discovery was promulgated thereafter and when was it promulgated by your client?

ATTORNEY JACOBY:

7 I'll put the slide back up. The day after the conference we propounded a request for production of interrogatories. We received well played objections to everything, except on a limited 10 basis we were given the names of the people who might 11 12 have knowledge, without telling what knowledge they 13 have, what role they might play. And that's the 14 extent of the responses we got. The objections were 15 boilerplate. We were told things were confidential without being specific. I've already been told that 16 17 the guidelines of the Board or OEC regarding 18 suitability are confidential. I was told that my own 19 records, PEDP's records the Board had with the OEC are 20 confidential. I can't get them.

MR. TRUJILLO:

Mr. Jacoby, I'm just trying to get the sense of what you asked for and when.

ATTORNEY JACOBY:

I propounded a request for discovery,

sent the request for discovery on June 18th, I got 1 2 objections back. The objections basically refusing to 3 produce anything or provide any responses, so we immediately filed a motion with the Director to compel discovery. That motion was denied. And I believe without response, frankly, I might be wrong. I won't take the time to go through it. We then filed an appeal, that's the other appeal that's pending, that's what I want. I also ask about those issues. If I 10 may? I asked for --- first of all, I asked for a subpoena directed to the Board with respect to certain 11 documents. Now, if these documents are privileged or 12 13 confidential for some reason, then give me ---.

ATTORNEY MILLER:

I mean, that's what I'm saying. I'm sorry, excuse me.

MR. TRUJILLO:

I'm not trying to get into the merits of that, but what I'm trying to understand is, as I understand then Hearing Officer Lloyd's Denial of your --- and I believe what you said you requested from her, you had objections from OEC; correct?

ATTORNEY JACOBY:

Correct.

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MR. TRUJILLO:

And then what did you do then with ---?

ATTORNEY JACOBY:

Filed a Motion to Compel promptly with the Director; it was denied.

MR. TRUJILLO:

And that Denial has been appealed;

correct?

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ATTORNEY JACOBY:

I believe so, yes.

MR. TRUJILLO:

Then what I really don't understand is 12 how can you be denied due process if, in fact, you have appealed and there is a pending appeal of that Denial by the Hearing Officer? What are your due process rights that are being violated?

ATTORNEY JACOBY:

17 Well, okay, that's what I said. 18 filed a Motion to Seek the Issuance of a Subpoena. First of all, we made the request in our initial 19 20 request for production from the Board because we 21 thought that was the process that OEC wanted. 22 told us, we misunderstood them. We then filed a 23 separate Motion for Subpoena with the Director to 24 Subpoena certain information from the Board. That was 25 also denied, that's being appealed.

We also requested discovery and 1 2 depositions of Mr. Pitre, the Western Region 3 representative, Mr. Morace and Mr. Dobbins. We were told that Mr. Pitre, the Western Region representative would not be produced. When we got that response we filed a motion with the Director. We were told --and since you've asked me, I'm sure Dale Miller won't scream and yell at me. We thought we were going to take Mr. Dobbins' and Mr. Morace's deposition 10 Wednesday, Tuesday afternoon we were told they would not be produced. So we've been denied, we have no 11 12 discovery. We have not had the opportunity ---.

ATTORNEY MILLER:

I object, that goes into the merits and it's improper.

MR. TRUJILLO:

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Hold on. What I'm trying to understand is if you have appealed the denials by the Hearing Officer and those appeals are pending, how are you being denied due process? What due process rights are you being denied?

ATTORNEY JACOBY:

We are being denied --- well, first of all, we believe that the decisions being made by the 25 Director are without basis. And we believe that at

the end of the day there's a tally of all this, and we believe that the process at the present time is depriving us of due process. Having said that, Mr. Commissioner, you know, go to issues of rightness, that ultimate decision will be made when we have all the orders.

MR. TRUJILLO:

Mr. Jacoby, I don't even understand this. When you start throwing around that you're being denied due process, I need to know, I want to know, I must know, what due process rights are you being denied?

ATTORNEY JACOBY:

I think when the Director ---.

MR. TRUJILLO:

You may think that the Hearing Officer is wrong, that's different. You may disagree with her order, and if that's what you're saying to me that you think she was incorrect, that's fine. I'll be happy to hear that. But what you've been saying during your argument before and now again is that your due process rights are being violated. How are your due process rights being violated and what due process rights?

ATTORNEY JACOBY:

Okay. Let's start with the hearing on

We walk in there --- since you asked the June 17. 1 2 question. We walk in there, Mr. Graci and I do, with 3 the purpose of --- as you would do in a court of law, and describe the discovery we want. The notice of the hearing said come prepared to discuss it, we're told --- frankly, the day started, they said it doesn't matter and it's based upon, with all due respect, Commissioner, we believe a regulation that's inapplicable and, in fact, without any basis. 10 that's the day we filed a request for discovery. get that boilerplate objection to everything. Based 11 on --- you name it. We file a motion with the 12 Director, even before OEC answers, that's denied. 13

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We then learned for the first time that the objections, that they're not going to facilitate a reduction of anything through the Board. We file a Motion for a Subpoena, that's denied. We then had to actually press to get them to tell us --- under the regs they're required to tell us the subject matter of the post-depositions of our witnesses, and even that went to impasse and finally they gave us some very vague answers. We then filed a --- we then discovered these witnesses I mentioned before and they objected to producing Mr. Pitre, the Western Region person, and at the same time they agreed to produce these two

individuals, now they're not going to produce them. I
would suggest to you, Mr. Commissioner, that if you
look at the totality of what's been happening since
June 1, maybe perhaps since April 29th, I'm not sure
--- the effect of that is that this, right now,
subject to any appeal, we believe that we're being
deprived, subject to whatever resolution this Board
comes up with on these issues, of due process.

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We have a right to defend ourselves. We're being told --- it's not a question of rightness or wrongness, when you look at the total reality of what's going on. We're told that something is not relevant based upon the claims in the complaint. Well, where I come in, also deals with your ability to defend yourself with what your allegations are and your answer. You have a right to take reasonable discovery. Relevance is not solely relevance, it's what we need to do --- this discovery of admissible evidence. And so what I'm describing to you, frankly, is an environment that for all intents and purposes has squelched our ability to get a stick of paper other than the statement taken of Mr. Moles from OEC, started on June 1 to the present time. They took areas that ---. I'm sorry.

ATTORNEY MILLER:

I'm going to object.

ATTORNEY JACOBY:

I want the right to ---.

MR. TRUJILLO:

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14 would?

Let him respond.

ATTORNEY MILLER:

We delivered part of the discovery over two boxes of documents, items that we're going to produce at this hearing to Mr. Jacoby's office. If he's going to come in today and say that we have not complied with his order, I object.

ATTORNEY JACOBY:

Well the --- a few more minutes if you

MR. TRUJILLO:

No, no. I just want you to articulate because all I am hearing --- just what I'm hearing from you is that you disagreed with the Hearing Officer. I have not heard any claim of due process being violated. And I'm just trying to understand 21 what that is.

MR. GINTY:

Could I ask a question because I am totally confused? You're requesting about 90 days, 25 but that doesn't address any of the issues you just raised. The other issue is that the Hearing Examiner is not, in your view, granting you appropriate discovery. Because I don't see where what's before us today, an extension of time, solves any of that.

ATTORNEY JACOBY:

The extension of time does two things,

Commissioner. Number one, it affords us the

opportunity to get rulings for the Board on issues of

whether they should have been compelled to produce the

information in the documents, they refused to. Which

is a pending matter before you. There are three other

issues that are to be appeals and will allow us,

hopefully, to have the ability, and I thought counsel

did a very good ---.

MR. GINTY:

Wait, wait, other than that. If in fact those come before us and if in fact we address them, which I think that there could be an issue. We would at that time have an opportunity to extend time, if we came out in your favor, would we not?

ATTORNEY JACOBY:

Yes, you would, although there's still some discovery that needs to be done. But as Mr. Graci just has confided, shared with me the response to the issue of due process, I guess if you decide not

to grant our request for extension of time, I mean, just think of the magnitude of this litigation. know you were a trial lawyer and can appreciate ---.

MR. TRUJILLO:

I still am.

ATTORNEY JACOBY:

You are or will be a trial lawyer, this is extensive. The documents that they produced --they gave us back our own documents, that's all they gave us. But I want to say something because you asked about due process, you know, I don't know if 12 this will be or is an issue. On April 28th we signed --- the night of April 28 or the morning of the 29th, 14 we signed a Consent Agreement that this Board rejected on the 29th. On April 28th, I've learned since that litigation started that BIE sent investigators to interview our former CFOs, former ---.

ATTORNEY MILLER:

I object again. Again, I object.

ATTORNEY JACOBY:

They won't give us the investigative

22 notes.

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ATTORNEY MILLER:

I object. I object, I object.

CHAIRMAN:

I'm going to sustain that objection, Mr. Jacoby. Thank you.

MR. TRUJILLO:

Okay. And just one more, Mr. Chairman.

CHAIRMAN:

Sure.

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MR. TRUJILLO:

One thing I want --- the fact that there is a lot of money at stake, is that what --- in your 10 mind what makes this extraordinary? Because as I read your petition I was trying to find what a good cause 12 for the extraordinary nature was, and actually then there's a lot of money at stake. So I'd like to know what makes this even extraordinary, or what gives the good cause given, what it is that your discovery request is given the complaint here? I'm just trying to --- what's extraordinary and what's a good cause?

ATTORNEY JACOBY:

Do you want to respond?

ATTORNEY GRACI:

If I might, Mr. Commissioner, what makes it a good cause is not just the money. The remedy 23 that the complaint seeks is a death sentence for PEDP's License. So in that sense, it's a capital case. And in capital cases we have super due process. There may be limits on discovery, and I'll certainly impose them in their underlying enforcement proceeding. But when you're trying to take the life, literally, of this entity, a little more process is due.

You asked the question what --- do we have an appeal? Yes, we do. Quite frankly, all of our due process issues might go away, if we got the relief that we think we're entitled to from this 10 Board. But right now we've been denied. And yes, Mr. 11 Pitre is correct. They gave us two boxes --- as I 12 understand it, it was a box for Mr. Jacoby and a box 13 for me, and it was the same box, same information in 14 the boxes. And they provided documents that they 15 expect to utilize at a hearing on this matter. did not respond to what we thought were reasonable 16 17 requests for discovery. And again, as a trial lawyer, you know the difference between relevance at the 18 discovery stage and relevance at trial. Well, this 19 20 discovery stage is anything that might lead to the 21 discovery of evidence or to admissible evidence at 22 trial. It's not limited to only to the evidence that 23 will be.

We've asked for information because this is a death sentence for PEDP. We've asked for

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information as to situations that might have been 1 similar but did not result in revocation. We've asked simply for what standard do you expect to apply 3 because we looked through the statute, it doesn't define financial suitability. It talks about financial fitness. Now, I know that this Board wrestled with that concept when it granted all of the licenses as to whether or not an applicant was suitable. Now we're talking about continued 10 suitability and we ask simply what standard will apply? Because this is a brand new thing, I think, 11 certainly for me, I think it's a brand new thing for 12 the Board. All we want to know is what is it we're 13 14 going to have to defend against. But we've been told 15 that's not discoverable. We've virtually been told that everything in the OEC/BIE file is confidential, 16 17 even some of our own information. I don't know how it could possibly be confidential to us. But they 18 19 haven't been specific. And generally when you lodge 20 an objection as to confidentiality or certainly to 21 some privilege and we ask for a privilege law, haven't 22 gotten any. We just get the blanket it's confidential. I don't know how, quite frankly --- as 23 a former government attorney, I don't know how you can 24 25 uniformly say it's a process that the agency will

follow. Not in a particular case, but just generally is somehow confidential. This Board --- one of the hallmarks of this Board since its inception a little over four years ago has been transparency. Well, doesn't transparency include how it is you can go about stripping a licensee of its license?

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So that's what we're talking about. as I said at the offset, Commissioner Trujillo, if you reverse at some point, and maybe Attorney Miller may be correct, that this isn't the appropriate time. right now we're asking for an extension of time for the discovery process even though the particulars aren't yet before you, although there are pending appeals. If you agree with us even in part, some of the due process issue might go away, because we will --- there is a process. I think this is what, Your Honor --- you know where I come from. I think this is what the Commissioner was referring to. There is a process. We're following a process, but right now as we speak we believe --- and that's the basis for our appeal, that we've been denied due process. Because everything that we've asked for has either been denied without either the waiting for a response from our opponent or even if it is, it's denied. And we're not getting what we think we're reasonably entitled to.

MR. TRUJILLO:

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That's what I was trying to understand, is that the due process right that you're saying you're being denied is that you're not getting what you're asking for; am I correct?

ATTORNEY GRACI:

And what we really --- we don't get them because we ask for them. We think we're reasonably entitled to them.

MR. TRUJILLO:

That's really all I was trying to Okay. get to. Thank you, Mr. Chairman, that's all.

CHAIRMAN:

Mr. Miller, go ahead and respond.

ATTORNEY MILLER:

Well, my response is that those items that the PEDP requested in the discovery were not discoverable under the administrative law. This is not a civil procedure. They didn't sue us. isn't a procedure where everything is open to discovery. This is an administrative law in an administrative hearing, and as the Director of 23 | Hearings and Appeals stated in her Order of June 30th, discovery is not automatic in most administrative proceedings of the Commonwealth. And she cited a

case. You're only entitled to limited discovery in an administrative process. What PEDP wants is items that they're not entitled to. And we certainly will not produce those items. When they asked the Director of Hearing and Appeals to compel us to produce those items, she denied their request based upon good applicable administrative law. They seek to come and relitigate when it's already in front of her. And to state that we are somehow purposely depriving them of items they are entitled to is simply not true.

To this date, we have not received any documents from PEDP that they may produce at the hearing, even though we requested it several weeks ago. We may end up having to file a Motion to Compel because they haven't given us anything. I will say that this process has been vigorous, and vigorously defended and vigorously fought on both sides and we filed a complaint and I expect it to continue. But this is not a forum it should continue in.

CHAIRMAN:

Commissioner McCabe.

MR. MCCABE:

Thank you. I'm going to try and keep it simple because I'm a simple guy. I understand that the reason we're here today is to hear your Petition.

And the petition is to grant you more time, to extend the deadline.

ATTORNEY JACOBY:

Right.

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MR. MCCABE:

Is that correct?

ATTORNEY JACOBY:

That's the issue today.

MR. MCCABE:

Okay. I also heard that you said that the Director told you that if you were making progress that you had --- that all you had to do was come to her and she would grant you more time. Is that --- was that correct?

ATTORNEY JACOBY:

This statement was made by Ms. Lloyd.

MR. MCCABE:

Then my next question would be what progress have you made? What progress have you made? What have you been doing? I'm sitting here listening and I'm trying to --- I'm hearing about all these appeals that you're doing, but I haven't heard anything about what the discovery --- your process of going out and interviewing people doing the discovery process to be able to say you're making process. So

what progress --- what have you been doing in this time? Has it just been appeal after appeal or are you working towards discovery?

Going back to what Commissioner Trujillo said was you just don't agree with the decisions we made against you and you got to look at that. You know what I mean, and there are many times that we were ruled against and we didn't like it but you have to live with those rules. So what have you done? And then, have you asked the Director for more time yet?

ATTORNEY JACOBY:

Let me make two separate answers, number one, we have --- by the way, I wasn't sure I heard Mr. Miller correctly. We have produced substantial information and documents to them pursuant to discovery. I don't know if I heard right, Mr. Miller.

ATTORNEY MILLER:

You produced specific items that we specifically asked for. When I asked you for items that --- the documents that you were going to use for trial, exactly pursuant to our regulations, you haven't produced a thing.

MR. MCCABE:

Please answer my question first.

ATTORNEY JACOBY:

I'm trying to. So you've asked what I've 1 2 been doing. We produced the documents we feel are We have produced witnesses and had 3 responsive. depositions, there have been depositions of our witnesses, and we worked out an arrangement regarding the statement taken of Mr. Moles. There were depositions of our witnesses this week. There are two depositions of witnesses they've deposed tomorrow. So that any witnesses they've asked to be deposed has 10 been produced for them, you know, within whatever we've worked out between us, so I've done that. 11 12 haven't been able to take any depositions because they 13 refuse to produce anybody I've asked to take a 14 deposition of.

I've produced, in my mind, all the documents that I believe are responsive to what they've asked for. And ---.

MR. MCCABE:

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Okay. That's on your side, you're answering for him. What have you done to get your discovery?

ATTORNEY JACOBY:

Well, I can't --- you know, there's no copies of some of these --- they just do a tango and the problem is that I can't get discovery from someone

who won't give me it. I can't get documents from somebody who won't give me documents except of my own documents. I can't get depositions from my opponent because he won't produce any of the witnesses.

MR. MCCABE:

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So I understand, is that a separate appeal, a separate appeal?

ATTORNEY JACOBY:

They're all subject to appeal.

MR. MCCABE:

Okay. Because I want to go in that area in a minute. But have you asked our Director to extend the time?

ATTORNEY JACOBY:

I think as I said previously ---.

MR. MCCABE:

Yes or no. Just the facts please, you know, answer the question yes or no? I know lawyers can't answer a question yes or no. Did you ask the Director for more time?

ATTORNEY JACOBY:

I can answer yes or no, it's just your characterization of what she said to me was not what she said and I think the record will speak. What was said was, if you get to the end of the period and need

another week, we'll consider it if you're making good progress. Now, the answer is no, I haven't because of what I said before, Commissioner, which is this hearing has been scheduled for some time, and depending on how you rule, whether you grant all or some of what we've asked for, there would be no need to ask the Director for more time with that extra week she'd give us.

MR. MCCABE:

So the answer to that question is no, you haven't asked them. Now I've got a question, and I'm throwing this out. Say we ruled today on this Petition that says about for the grant of time and we say no. Then we hear your Petition about the discovery and we agree with you there then, in fact, you should have this information and then we direct BIE/OEC to give you this information. Does the discovery period then begin again? Do we give you another discovery period? What is --- OEC or somebody, is that what would happen?

ATTORNEY MILLER:

There's no set time for discovery, it is

--- the discovery normally takes as long as it takes

unless it's specifically set by the Judge or Presiding

Officer. I can guarantee if you order them to produce

all the evidence that they've asked to be produced discovery will be continued for another six months.

MR. MCCABE:

Well, how can put a time period because the obvious subject to that where if the court has said, okay, you know, we have two weeks to give them all the information and you got two weeks to review it. It gets done. You drop everything and you get it done because there was an order to do it. And if this is a capital type of offense, as Mr. Graci's indicated, they're going to have to drop everything, put people full time on the discovery to get it done in an expeditious way. Part of my frustration is it just seems to be dragging out for years. And, you know, we got to try to get a resolution.

ATTORNEY MILLER:

Mr. Commissioner, I believe --- I will admit, we are making progress in discovery. We have been conducting discovery, we have been taking depositions, it's not over, but we have been making progress.

MR. MCCABE:

I think that's all.

ATTORNEY GRACI:

May I make one brief response,

Commissioner, in response to one of the things that 1 2 Mr. Miller said? They did make a request for us for 3 what we expected, the witnesses we intend to produce and the documents we expected to rely on at trial. didn't ignore their request, we responded by saying that's a little premature to ask us who our witnesses would be and for our exhibits, what our exhibits are going to be when we haven't yet completed discovery. We didn't just ignore them, and I wanted to clarify 10 that for the record. We responded to them simply by saying, hey, that's --- maybe they made that 11 12 determination as to who they're going to call. 13 defending this, which puts us in an entirely different 14 situation, which I'm sure you can appreciate, and for 15 all the Board to appreciate. And that's why we responded the way we did, not to ignore them. 16 17 that's what's happening because we've had delays as recently as this week, where we thought we were going 18 to be conducting some depositions that were cancelled 19 20 literally at the last minute. And the BIE has its 21 And then we responded to that as we believe reasons. 22 appropriate. But that matter may soon come before 23 It was an extraordinarily truncated period of time, it was told to us, we didn't discuss what the 24 25 deadline should be, and we were told the deadline will

1 be July 30th. That basically was the first comment that was made in our discovery conference. So we're here asking for relief from that.

MR. MCCABE:

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And I understand your frustration about turning over documents and then being told they're confidential and you can't get your own information.

ATTORNEY GRACI:

We have turned over documents. I don't think Mr. Miller disputed that otherwise.

MR. MCCABE:

We did that, we used to get some of our information through another agency, it began with a C and ended with an A, they take it, classify it and --wouldn't give it back to us, so we couldn't do anything with it. So I understand how it hurts you, because we gave you this information. This is ours and now you're telling me I can't have it back. So I understand that frustration. Thank you.

ATTORNEY GRACI:

Thank you, sir.

CHAIRMAN:

Other questions from the Board members? I have a couple. Mr. Jacoby, you've obviously been 25 here before, I think you've sensed the frustration of

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  this Board. And just for the record, I'm going to ask
  you a series of questions that I would like you to
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  respond to. When did PEDP receive their initial
   license from the Gaming Board?
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                ATTORNEY JACOBY:
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                May of 2008.
                ATTORNEY GRACI:
                The license was issued that date after
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  the payment of the fee, were you talking about when it
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  was adjudicated in December of 2006 and then there
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  was ---?
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                CHAIRMAN:
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                Thank you.
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                ATTORNEY JACOBY:
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                The adjudication was February 2007, the
   license was issued May of 2009.
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                CHAIRMAN:
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                Okay. And the initial Board decision
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   granting the license was when?
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                ATTORNEY JACOBY:
                February 2007.
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                CHAIRMAN:
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                 I believe ---.
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                ATTORNEY MILLER:
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                 The adjudication, December 20th, 2006.
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CHAIRMAN:

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Thank you. It's December 20th, 2006. 2 3 Let me read you a couple of other dates that I think you laid out, and I just want to, again, make it clear. The timeline of this latest proceeding, on April 29th, 2010 OEC filed a Complaint for Revocation. My take, you can answer yes, no or disagree with me, you were put on notice that day that this Board was moving --- or OEC was moving down in a revocation 10 path, is that a correct statement? 11

ATTORNEY JACOBY:

That's correct.

CHAIRMAN:

Thank you. On June 11th, 2010 our Director of OHA, Linda Lloyd, issued an Order scheduling a discovery conference; is that correct?

ATTORNEY JACOBY:

That is correct.

CHAIRMAN:

On June 22nd, 2010 you filed an Emergency 21 Petition appealing her June 18th, 2010 Discovery Order; is that correct?

ATTORNEY JACOBY:

That's correct.

CHAIRMAN:

On July 7th, 2010 you filed your current petition in the nature of a Motion for Reconsideration of Director Lloyds' Discovery and Denial Orders; is that correct?

ATTORNEY JACOBY:

On June 30th, that's correct.

CHAIRMAN:

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Here's my personal frustration. 8 Okay. In that Order from Director Lloyd, the initial Order 10 on discovery, 25 days were given to you, that's five weeks. I understand summer is here, people go on 11 vacation, but five weeks, in my opinion, with all due 12 13 respect to Counsel Graci and the severity of this 14 matter being a capital case as he referred to it. 15 Five weeks is, in most people's time frame, a fairly long period of time. And our job as a Board is to get 16 17 casinos up and running, provide property tax relief to 18 the citizens of the Commonwealth, provide economic development money, provide money for volunteer fire 19 20 departments, provide money to the horse racing 21 industry and do all of that in the fairest and proper 22 oversight with all the safeguards that we can put into 23 place to make sure that this is happening in a fair 24 manner for the gaming public.

What I see is since December of 2006, now

coming on four years, your client has had an asset of this Commonwealth, and that asset is wasted. 3 the way I see it. 4 ATTORNEY JACOBY: 5 Do you want me to respond? 6 CHAIRMAN: 7 No. Any other questions from the Board? Any other questions from OEC? 8 Thank you. 9 ATTORNEY MILLER: 10 No, sir. 11 CHAIRMAN: 12 Thank you. That concludes our first 13 hearing. 14 15 HEARING CONCLUDED 16 17 CERTIFICATE 18 I hereby certify that the foregoing 19 proceedings, hearing held before Chairman Fajt, was 20 reported by me on 07/29/2010 and that I Kenneth 21 Dominic O'Hearn read this transcript and that I attest 22 that this transcript is a true and accurate record of 23 the proceeding. 24 25 Court Reporter