# COMMONWEALTH OF PENNSYLVANIA GAMING CONTROL BOARD

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IN RE: CLOSING ARGUMENTS FOR CATEGORY 2 LICENSE APPLICATIONS, CONGREGATION RODEPH SHALOM, ET AL.

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PUBLIC HEARING

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BEFORE: WILLIAM H. RYAN, JR., CHAIRMAN

Gregory C. Fajt; Annamarie Kaiser; Keith R.

McCall; John J. McNally, III; Anthony

Moscato; David W. Woods; Members

Jennifer Langan, representing Robert

McCord, State Treasurer

Robert Coyne, representing Daniel Meuser,

Secretary of Revenue

HEARING: Tuesday, February, 26, 2014

10:43 a.m.

LOCATION: Pennsylvania Gaming Control Board

Office of Hearings and Appeals

Strawberry Square Complex

2nd Floor

Harrisburg, Pennsylvania 17101

Reporter: Jennifer D. Crawford

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WITNESSES: None	

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    CLOSING ARGUMENT
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#### PROCEEDINGS

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#### CHAIRMAN:

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Next, the Board will hear from Mr. Larry Spector, representing Congregation Rodeph Shalom and the Mathematics, Civics and Sciences Charter School and Friends Select School. These three of petitioners are --- Intervenors, excuse me, are located in the vicinity of the Tower Entertainment project. I note for the record that Mr. Spector's clients have only intervened relative to Tower Entertainment's application. Mr. Spector, you may begin.

### ATTORNEY SPECTOR:

Thank you, Mr. Chairman. And thanks again to this Board, for granting us the opportunity to intervene. We greatly appreciate it. We're at the point in the proceedings, of course, where you can look back at the record and see where everything stands regarding traffic and the parking issues that we intervened on.

All the other sites in this application situation, to get to them, you've got a straight shot. You don't have to go through congested intersections. You park and you go in. Not so with The Provence.

With The Provence, all roads lead to

1 15th and Vine Street in Philadelphia. And it's
2 conceded by the Applicant, as well was recognized by
3 everyone else, that when you get to 15th and Vine,
4 there in face, even now without additional traffic, a
5 major traffic problem.

In the Community Development Agreement, the community stakeholders who --- yes, they signed an agreement; yes, they recited that they'd rather see this property develop other than as a casino. But they insisted on reciting that they still had a major concern that Vine Street traffic issues remained unresolved. And in the same agreement, the developer itself, acknowledged the intersections along Vine Street, 15th, 16th, Broad and so forth, quote, have significant difficulties, which often cause stacking and backups over a larger area. And they said, well, we're addressing that.

Orth Rodgers, PennDOT's agent for purposes of evaluating all of the traffic impact studies said that all of the sites were fine, except for The Provence Casino because, due to its location and the critical lengths required to access the Vine Street Expressway, some local streets will experience degradation and level of service problems.

Now, the question is, can this be fixed?

The Applicant said first through its traffic information study, that, well here are a list of improvements that we will make, traffic amelioration improvements. When PennDOT first looked at the ---Orth Rodgers first looked at them, their reaction was, well, this is very interesting. Some of these have already been attempted. They haven't done anything to solve the problem. Others are impractical and others will be quite challenging from an engineering point of view.

The Applicant, again going back to the Community Development Agreement, which it signed in language, which it adopted, said when it was talking to the community, it said in the agreement, it cannot be determined with certainty based on the information currently in possession of the parties, if the traffic amelioration commitments will completely or only partially address the impact of an increased vehicle traffic on the Vine Street issues and the other related streets and intersections. That's the Applicant again acknowledging we've got a serious problem.

Mr. Tavani, the traffic engineer that we presented, from his own experience and indeed from anybody who just turns on Google maps knows that

there's a serious problem here. Now what did Tower
say it was going to do --- Mr. Tavani said, well, if
you go through these improvements that they're talking
about, all you're going to do is you're going to shift
the traffic congestion from one set of intersections
to another set of intersections. You've got a finite
amount of space and you've an increase in the cars.

It's, you know, third-grade arithmetic.

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The Applicant confronted with this, when we pointed it out, it goes --- we go into its June 28th suitability presentation. And we hear three hours of the Applicant's testimony. And there is nothing specific about what they're going to do to solve this problem. All they say is we've discussed it, we've addressed it. But there's really not a single word as to what you can actually do.

Now I know that, in connection with one of the other applications in South Philadelphia, one of the Members of the Board was interested in finding out some more details, something to back up this concept that they could build an onramp to Seventh Street, for example. So, an effort was made to dig out a study which was a few years old, and actually see what can be done. Is it feasible? Will it work?

In this situation, we don't have

anything at all comparable to that. All we've got is it will be addressed. It will be discussed. And that's what we had through the Applicant's suitability presentation.

We come then to the rebuttal, the half-hour rebuttal hearing that the Applicant was provided on February 8th, I guess it was. We go through the whole rebuttal presentation of the Applicant, still nothing, no detail, nothing on how this will actually work, nothing on how we're going to solve these problems, other than it's been discussed and addressed.

They rest their case. The Chairman asks are there any questions. Chief Enforcement Counsel then brings forward Mr. Hanney as a witness from PennDOT. There we are, at the very end of over a year's worth of Applicant presentation, four hours worth of presentation at hearings. And suddenly, out of left field, out of --- over the fence in left field, we have Mr. Hanney saying, well I talked to the engineer for Tower, and they say they're willing to provide one to two percent of the total cost of the project to address and to fix any traffic problems.

Whoa. Where does this come from, all of a sudden? When we get to the Applicant's post-hearing

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brief, filed February 10th, having had all the 1 opportunity to marshal all of evidence, and all the 2 3 compelling arguments as to why traffic should not be a problem, do we see one mention of this supposed 4 5 commitment of the one to two percent? Not a word. 6 So, the Board has to ask itself, what do we really have here? Even assuming we had the one to two percent, the money to throw at The Provence, what will that do? Will that solve the problems? We have no 10 answer.

And then we look at, well, what's the track record of the Applicant, in terms of presenting the Board with reliable, credible evidence on the traffic issue? Well, first of all, we have an Applicant who, in the application, when asked to list all the schools and churches within a 1,500-foot radius of the site said there were eight. In fact, there are 30. And anybody who tried to do a credible job would have known that.

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Second, we have an Applicant, when it comes to the traffic analysis, they take --- as Orth Rodgers said this is a totally unique approach that you folks have taken to this traffic analysis of how many more cars. How much more vehicular volume you're actually going to generate with this project. I

called it putting the rabbit in the hat. I called it
making something out of whole cloth and, indeed,
that's all it was.

The study got criticized by Orth Rodgers. We criticized it, because it lacked the essential information upon which it was based. The raw data underlying the whole theory was that what we actually observed at SugarHouse was different than what the Task Force had projected at SugarHouse. And therefore, we can take that differential and start to apply to it to these different modes of transit that make up our analysis.

Well, they finally produced that raw data. And the raw data on its face had an error in it. And they tried to trivialize the error by saying, well, there's no difference between 37 percent of the trips being made by the --- by car, as opposed to, what you say is the corrected version, 43 percent.

Well, that's all fine, but that was all still playing while the rabbit was in hat. That was using the approach that they took, which is wrong. If you're going to use a logical approach, you start with a number that really is the ultimate number you're trying to find. You don't treat it as a leftover.

And if you started with the number that you're really

- 1 trying to find, they would have started with the Task
- 2 Force projection that, for a Center City site, is
- 3 projected at 57 percent of the trips will come by car.
- 4 They end up with 37 percent, as I said, just for this
- 5 leftover approach.
- 6 It's really quite a dodge and weave, as
- 7 | we said in our brief. Respectfully, that's what it
- 8 is. It's somebody who is forced to dodge and weave
- 9 when somebody is challenging what they said. Had we
- 10 not intervened, this Board would have been led to
- 11 believe that there are only eight schools and churches
- 12 | in that area. And would have been led to believe that
- 13 this approach to traffic analysis was entirely
- 14 correct. Only when they're confronted do they start
- 15 to bounce around.
- 16 And the same thing was true with
- 17 | parking. Parking --- they didn't do their homework.
- 18 | They first came to you and said, well, we'll park cars
- 19 on the lot owned by the Mormon Church. We'll park
- 20 cars on lots that are going to be developed that they
- 21 | just went to the Planning Commission. We'll park cars
- 22 on lots that are going to be developed by Parkway
- 23 Corporation down the street.
- 24 It's irrelevant what happens with this
- 25 | new 59-story Comcast Technology Tower, because that

came in after we submitted our papers. Well, a year 1 2 from now, or whenever this decision is made and it's 3 opened up to whatever comment or criticism might be given, is the Board willing to sit there and say, 4 5 well, we based on what they submitted at the time. 6 Just because something humungous came up eight days 7 later, you didn't have to consider that. It's not right and the Applicant didn't come forward with that. 9 So, they go into another dodge and 10 They say we'll build more spaces than we weave. 11 initially showed. We'll turn a garage that was for 12 400 spaces into 715 spaces, if we need to. We'll 13 build another garage for 1,000 spaces. 14 shouldn't even have to do that, because, look, here's 15 another map. Forget the map that our architect, the 16 world's best casino architect put in the traffic 17 impact study. Here is a new map. And with the new 18 map, we shouldn't even have to build, because we've 19 got all these lots. We'll park in lots on the front 20 steps of the School Board. We'll park in lots right

21 next to the Charter School. We'll park cars in the 22 lots that are now restricted for monthly use by 23 Community College --- or used by Community College 24 people. It's all a dodge and weave. And then when 25 you point out that there's something wrong with that, they say, well, look, on our map that we've got now,

here are some lots down here that if you look at their

map, it's MNLOP, whatever it is. And more than a half

a mile away.

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And there are major Center City multistory lots that people are going to have to spiral up
to get to a parking space. It's going to take them
ten minutes just to park their car, not to mention the
fact that they're going to have to pay for it. And
then return to it with money in their pocket at night,
crossing Vine Street in Philadelphia. Members of the
Board, nobody walks across Vine Street in
Philadelphia. It's a major buffer highway. You just
don't do it.

And let's just --- to remember the obvious. The Applicant had to show that what they were presenting when it came to parking and that there would be no problems that would interfere with their ability to deliver on what they said they would make with this casino. They had to present evidence that was clear and had to present evidence that was convincing. My goodness, nothing could be further from the truth here.

The Board really, as a matter of law on this record, I respectfully submit, can quite easily

## CERTIFICATE

I hereby certify that the foregoing proceedings, hearing held before Chairman Ryan was reported by me on 2/26/2014 and that I Jennifer Crawford read this transcript and that I attest that this transcript is a true and accurate record of the proceeding.

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Court Reporter